NUMSA's Vocational Training Project

by ADRIENNE BIRD, NUMSA Wits Region Educational Officer

On 28 May NUMSA invited leading employers from the engineering, motor, automobile and tyre industries to attend a union presentation on vocational training.

As Alec Erwin, NUMSA's National Education Secretary, told the meeting, "For a union in South Africa to invite employers to a presentation on training is quite an unusual event. It is certainly a sign of very changed times." Some sixty-odd people, both employers and shop stewards, attended from more than twenty leading companies. Two major employer organisations were also represented.

After four hours of speeches and debate the majority agreed that a very important initiative had been launched by NUMSA. It could well mark the beginning of a fundamental break with old training policies and the development of new strategies based on the full participation of progressive trade unions.

Such new strategies will be negotiated and jointly agreed between progressive trade unions and employers alike. This will have major implications for future state policy.

Training and economic reconstruction

Vocational training cannot be seen in a vacuum. NUMSA speakers argued that it has to be seen as an integral part of broader economic restructuring which aims to address the problems of unemployment, poverty and general social deprivation.

Alec Erwin argued that "we in NUMSA believe that it is only a democratic government that enjoys the support of the majority of people irrespective of race, sex, or creed, and that enjoys legitimacy in the eyes of the international community, that will be able to carry out such a reconstruction."



Erwin argued that the role of the state will be to:

- □ plan and co-ordinate an environment that sustains the chosen growth path
- □ provide social and economic services to society
- undertake economic activities that contribute to the growth path where the private sector cannot or will not undertake such activities.

In regard to training the state will need to:

- provide an effective educational base on which training can be built
- ☐ stimulate investment in training, as the private sector generally invests very little in this area because of low returns
- co-ordinate certification so that workers can transfer from formal to non-formal education, from industry to industry and from company to company.

"However, we also believe that we do not all have to sit around and wait for a new government - vital work can be undertaken now," he said. "Increasing attention is being paid to how other institutions in society can be integrated into both the formulation and implementation of growth path planning. Here we believe that unions and employer organisation can play a crucial role." He concluded by pointing to training as an important area within which to explore such a role.

Problems with training

Four speakers then spoke about the very many problems that exist with training in South Africa today. Toyer Lillah, full-time NUMSA shopsteward and trained artisan in an auto company, spoke about the heritage of 'bantu education'.

He opened by saying,"In South Africa today, we as trade unions and employers are faced with a new challenge, the development of skills for a new South Africa. However, a major obstacle to this development is bantu education."

'Bantu education' was set up by the apartheid government to keep blacks out of skilled jobs, and job reservation stopped the few blacks who did qualify from getting training. Trade unions and employers alike have to eradicate this evil system to make South Africa's economy grow.

However, if the system is done away with immediately, for many years we will still be living with the heritage of 'bantu education'. This showed itself in relation to training in a number of ways such as the age of entry, poor maths and science teachers, and inability to compete equally with white applicants when companies raise their formal entry requirements or set selection tests. These usually presume levels of education and exposure to practical experience which are largely denied to blacks."

Problems of unskilled and semi-skilled workers

Andrew Blaauw, another NUMSA shopsteward artisan then spoke very forcefully about training obstacles to unskilled and semi-skilled workers. He spoke about the frustration of people who are forced to operate the same machine for 20 or 30 years. Their experience is never valued.

Often they suffer overt discrimination, as whites with less experience are trained and promoted while they are left behind. Artisan aides were a particularly clear case of workers who develop advanced skills that are not recognised.

Blaauw spoke of the extreme disadvantage of many women workers who seldom get any training. Most unskilled and semi-skilled workers are only given jobspecific training which does not lay the basis for further training or advancement.

He ended up by saying, "Time will not permit me to speak on all problems that we as workers are face. All these problems are of serious concern to us as union members. We believe that workers should be trained to their full potential and that preference for training should be given to workers with job experience at the companies. We strongly

oppose the recruitment of foreign labour into South Africa - which replaces training of South African workers and youth".

Obstacles to skilled workers upgrading

Moffat Lekoba, an ex-tool-jig and die-maker who is presently working as an organiser for NUMSA, then spoke about problems facing artisans. The main problem he highlighted was that "higher wages are offered to skilled workers, but these often replace training opportunities - skilled workers are upgraded to keep pace with new technologies. Their skills hence tend to become obsolete."

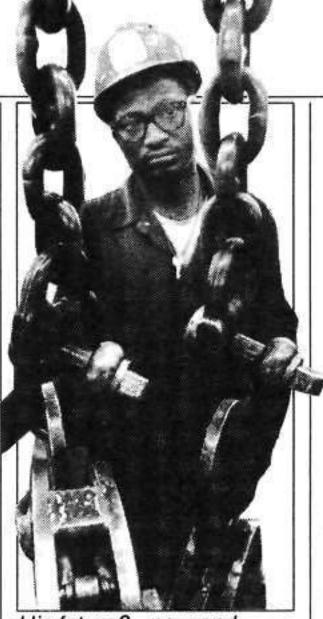
He argued that a clearer link is needed between N-stream courses for artisans and Tstream courses for technicians, then again between T-courses and engineering. He ended by saying,"We believe that we need to develop a system of training that enables skilled workers to upgrade their skills, develop specialisation and adtechnical vance their capabilities to the highest level of which they are capable. Full recognition and industry encouragement should be given to such workers."

Structural problems with South African training systems

Les Kettledas, NUMSA national organiser, who has been involved in training boards for many years, spoke about inadequacies of the present training systems. Segregation and under-resourcing of black centres were obvious problems, he said, but by no means the only problems. With the new Training Act (1990) certain problems have been made worse. For example Industry Training Boards are now to control training - but how are the different industries going to link together, and how do we ensure national training needs will be met?

Kettledas spoke of many problems. Some of the problems he raised were:

- companies did not invest enough in training. Here he quoted the recent HSRC/NTB Report on "Skills Training in SA", which says, "in South Africa on average 2% of expenditure is allocated to training, while the average allocation in other countries is 5%".
- □ Companies only train for their own immediate needs, they do not consider the future of the country.
- ☐ Training systems do not encourage forward planning with the result that at times of economic upswing there is a shortage of skills. The skilled workers then move to the 'highest bidder' which pushes up wages for the few skilled workers, but which does not solve the skill shortage in the economy.
- □ No affirmative action programmes exist for workers who have suffered past discrimination such as black and women workers.
- There is no national industry framework for skill bargaining below the level of



His future? - new and better training would offer a more attractive one Photo: Paul Weinberg/Afrapix

artisans, with the result that operator training is very uneven and inadequate.

Training policy initiative and the ANC

Bernie Fanaroff, NUMSA national collective bargaining department secretary, then looked at some of the recent initiatives on Human Resource Development from COSATU and the ANC.

The ANC initiatives include:

- establishing a Department of Manpower Development (DMD)
- ☐ obtaining places for South Africans to study at schools, technical colleges and universities abroad
- ☐ setting up a Centre for the Development of Human Resources (CDHR) in cooperation with the Black Management Forum. The CDHR is independent of

the ANC's Department of Manpower Development but liaises with it and cooperates with it. From the end of 1989 COSATU has been actively represented on the CDHR and has assisted with restructuring the organisation and clarifying its aims.

The centre will be involved in co-ordinating and commissioning research, and in identifying training facilities where needs can be met. Where training facilities do not exist, it will explore alternatives and develop an internship programme where delegates can get work experience. The centre will also be active in the area of vocational guidance.

COSATU

Several COSATU affiliates, including NUMSA and NUM, have begun to take training as a collective bargaining issue within their own industries. NUMSA, for example, is demanding that employers take immediate steps to end segregation in training by the end of 1990 and, jointly with NUMSA, develop guidelines for non-discriminatory training in the industry.

NUM, as part of its programme to study the restructuring of the mining industry, has arranged for 100 of its members to be placed overseas for technical training in mining-related subjects. But in addition the COSATU CEC has decided the area of human resources is so important that it requires a sub-committee of the CEC to look at all aspects



of the subject. This committee is now being structured from all affiliates and will begin to operate soon.

Productivity and training

Bernie Fanaroff also touched the question of productivity. He said, "The recommendations regarding the need to make industry competitive and to improve the productivity of the workforce must not be interpreted as an invitation for individual companies or individual industries to enter into productivity bargaining. NUMSA and COSATU unions in general, will strongly resist any attempts to introduce productivity bargaining.

"It is only by drastically up-

grading the educational system and the technical and professional skills of the entire mining, industrial, commercial and agricultural workforce that we can solve the problem of competitivity in exports and productivity within SA. This is a long process and there can be no short cuts."

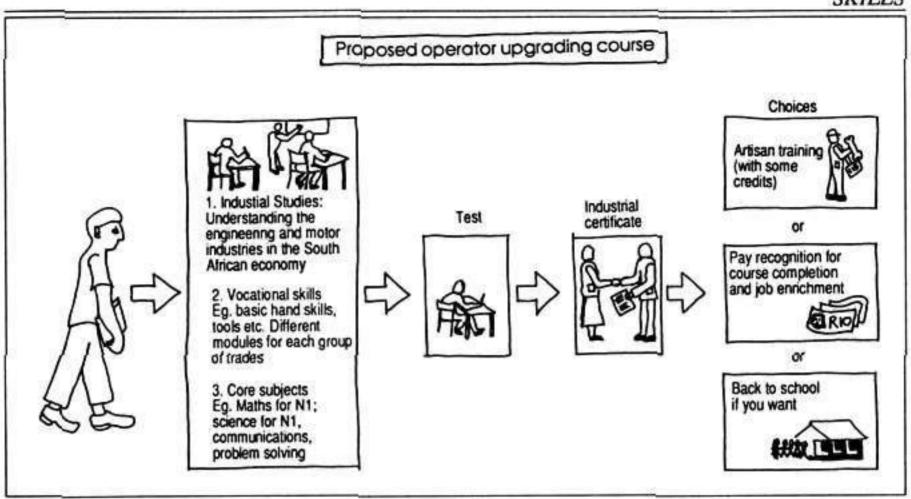
NUMSA training project proposal

NUMSA's vision for the future of training in South Africa can be represented diagramatically (see diagram) NUMSA believes that an appropriate starting point would be at operator level where a training programme, similar in some respects to that given to artisans, could be developed. The course would need to have the same national recognition as that afforded to trade training with flexibility built into the frameworkc (see diagram two).

The detailed workings of such a system would have to be based on a systematic analysis of the South African situation. Some important factors are:

- □ Training in a non-racial, democratic South Africa needs to prepare for economic reconstruction for job creation.
- ☐ Training in South Africa must take into account the legacy of 'bantu education' which has created a poor educational base on which to build vocational training. It is absolutely necessary to develop an integrated approach which combines general education with training. This reality is acknowledged in the recent HSRC/NTB report on 'Skills Training in the RSA' and underlies a number of the recommendations made in the report.
- Dolicy making on training in South Africa has historically excluded black workers. There is therefore a backlog of experience and skills which need to be developed in order for the majority of workers, through their trade unions, to play their full and equal part in the formulation and implementation of training policy. If the majority is denied this opportunity then training will simply become a site of conflict.

NUMSA's project seeks to address these specificities.



The project has been planned with a number of distinct phases:

Phase 1

In phase 1 a number of clear constituencies have been identified. These are based on the present training system's regional apprenticeship committee boundaries in the motor, engineering, auto and tyre and rubber sectors. A total of 25 such constituencies have been identified. The union has facilitated the democratic election of one NUMSA member within each of these constituencies to take part in the project. Those elected are expected to undergo a period of training which will then enable them to play a long-term role on training questions.

Phase 2

Phase 2 is an initial three week training period for the 25 elected workers - from July 16 to August 3. This training will be residential and will focus on the following areas: □ present training provision in South Africa

- ☐ problems with the present training system
- ☐ analysis of training needs
- ☐ building a framework for the future

Phase 3

Phase 3 will be non-residential. Participants will return to work, but will simultaneously conduct research into a number of areas:

- ☐ company training
- ☐ industrial training within the region
- □ membership's responses to framework developed in phase 2

Phase 4

Phase 4 will involve a number of international study visits where participants will research training models in other countries. It is hoped to arrange visits in September to Sweden, West Germany, Australia, UK, Italy and Zimbabwe. These will be approximately 3 weeks in

duration.

Phase 5

Phase 5 will again be residential - October 1 to 19. During this period international lessons will be combined with proposals developed in Phase 2. It is envisaged that operator upgrading possibilities will be explored more systematically at this stage.

Phase 6

Phase 6 will begin a process of joint development with employers. The exact forums and procedures for doing this will be discussed with employers and hopefully a joint programme could be agreed.

The project was presented to the employers at the meeting. The union asked the employers to support the proposal and co-operate in the following specific areas:

- □ Release of elected worker delegates to participate in the NUMSA project in July, September and October.
- ☐ Payment of lost wages.

NUMSA will carry the very substantial costs of training, accommodation and travel. We are requesting employers to support the project by paying participants their full wages whilst they are attending the programme.

- Assist elected delegates with gathering information about training at company, local and regional level the procedure for this assistance to be discussed at plant level.
- Attend a follow-up meeting in November where NUMSA will present its proposals. At such a meeting employers and NUMSA would discuss the most appropriate forums and procedures for taking discussion, research and development further.

The employers were asked to respond to these four points by 15 June.

This project aims to set in motion a process - the outcome of which could be a training system which puts South Africa on a par with the most advanced economies of the world. It could lay the basis for internationally competitive trade and for domestic economic growth where the majority of South Africans are able to enjoy a civilised standard of living and job satisfaction. We hope the employers give them support. \(\Delta\)

The training strategies of business and government: new opportunities for unions?

NUMSA's proposal for a training strategy comes at a time when both employers and the state are developing new strategies for training workers. ANDRE KRAAK* and KARL VON HOLDT describe the changing training needs in the metal industry, and the responses of employers and the state. They point to some implications for the union movement.

The government has passed a new law placing the control of training in the hands of employer and worker organisations. Previously training was controlled by the state.

The new Industry Training Boards (ITBs) will be established to control training in each industry, and they will consist of representatives from trade unions and employer organisations in the industry. This change provides exciting new opportunities for unions. For the first time workers could begin to have a say over how they are to be trained. However, the new training law also holds dangers.

It could give the employers powerful weapons to co-opt or entice workers out of the progressive union movement, or indeed to co-opt the unions themselves.

Andre Kraak is lecturer in the Education Faculty, University of Western Cape. This article is based on a paper he delivered at a NUMSA workshop on employment and training, August 1989

Training problems in the metal industry

Every employer needs workers with specific skills. The kind of machines used, the kind of job, as well as the general economic and political conditions, all influence what skills the employers need.

Over the last twenty years a number of factors have combined to create a shortage of skills in the metal industry.

Decreasing profitability and productivity.

The world economic recession, the uncompetitiveness of SA products on the world market, sanctions and disinvestment campaigns, and the growth of worker organisation and militancy, have all contributed to decreasing profits and investment for SA industry. Many employers see education and training programmes for workers as a way of increasing skills and productivity, and therefore profits.

The rise of monopoly corporations.

In the 1950s and 1960s many small companies flourished and competed with each other. But since the 1970s there has been an enormous concentration of economic ownership and power in the hands of fewer and fewer companies.

For example, in 1979 5% of the companies in the iron and steel sector employed 75% of the employees in that sector, and owned 88% of total assets.

The financial power of these companies allowed them to modernise rapidly, impor-

TABLE 1: PERCENTAGE OF EMPLOYEES TRAINED BY OCCUPATION AND POPULATION GROUP

OCCUPATION	WHITE	AFRICAN
Top management	98.0	0.9
Middle management	95.0	2.7
Supervision	75.1	18.6
Engineers	96.8	1.3
Technicians	87.6	6.9
Artisans	92.9	3.1
Machine operators	21.0	71.0
Commercial	63.7	18.3
Clerical	72,1	14.3

ting new machinery and expanding production. A large proportion of production became highly mechanised mass production.

This often meant deskilling skilled jobs as well as requiring workers with new skills.

Deskilling. The differing labour processes (see box on p18) require very different skills from workers. On the one hand many new skills are required (see below). On the other hand, mass production has deskilled many traditional artisan skills.

Machines are introduced to replace the skilled artisans, and this breaks up the artisan's job into a number of less skilled jobs. Thus the skilled artisan is replaced by several semi-skilled machine operators.

In the words of the training officer at Scaw Metals: "It is on the cards that there will no longer be a qualified artisan moulder, because they have deskilled the job by bringing in machine equipment, where there is now very little hand

moulding left."

Employers are very keen to further deskill work in their plants. Deskilling breaks the stranglehold white workers have over skilled jobs. By replacing white artisans with black semi-skilled operators employers can pay lower wages. Artisans can also be upgraded into supervisory and managerial positions.

According to Scaw's training officer: "90% of present artisanal work needs to be broken up into semi-skilled components. The more semi-skilled work you can take off the artisan, the more you can allow him to advance into other skill areas ... for example, allow him to become a better manager, a better organiser, a better planner."

Reskilling. New technology and mass production has not only deskilled work - it has created the need for new skills. The most spectacular reskilling has been the training of hundreds of thousands of black semi-skilled workers. For white artisans this has

Changes in the labour process

The growth of monopoly companies is most often accompanied by large-scale 'mass production' techniques. But this did not happen uniformly throughout the metal industry in South Africa. The industry developed unevenly. In fact, there are three different types of labour process in the metal industry today.

The first type of labour process is 'jobbing'. The Dorbyl-Vecor Engineering plant in Vereniging, which produces huge pressure vessels, is a typical example of a jobbing plant. Jobbing is a production process which entails limited one-off production runs. Jobbing firms produce short runs of a variety of commodities, rather than mass-producing a few standard commodities.

A Dorbyl representative explained: "This heavy engineering factory will never be automated. Our business is jobbing. We are not making 5 000 small little pieces where we can have mechanised processes. We work with single job pieces, sometimes weighing up to 300 tons, producing one or two units only. They often take us months to produce. The artisan is central to the work done here."

Dorbyl is not a small company. It is a huge jobbing concern, highly dependent on artisanal labour to do the complex work tasks. The work process cannot be easily mechanised or deskilled. There are many other firms in the metal industry, both large and small, that are of the jobbing type.

The second type of labour process found in the metal industry today is mass production. Mass production is quite the opposite of jobbing. Haggie Rand is a good example. This company is based in Germiston and produces steel rope for construction purposes. The mass production of this steel rope is highly mechanised. Most of the productive labour is done by black semi-skilled workers.

According to a Haggie Training Officer: "None of our processes are dependent on artisans. It is all semi-skilled work...There have been major changes in technology over the last ten years. New machinery has generally produced greater output, eliminating some of the production steps. There has thus obviously been a decrease in skilled numbers, and a reliance on semi-skilled labour."

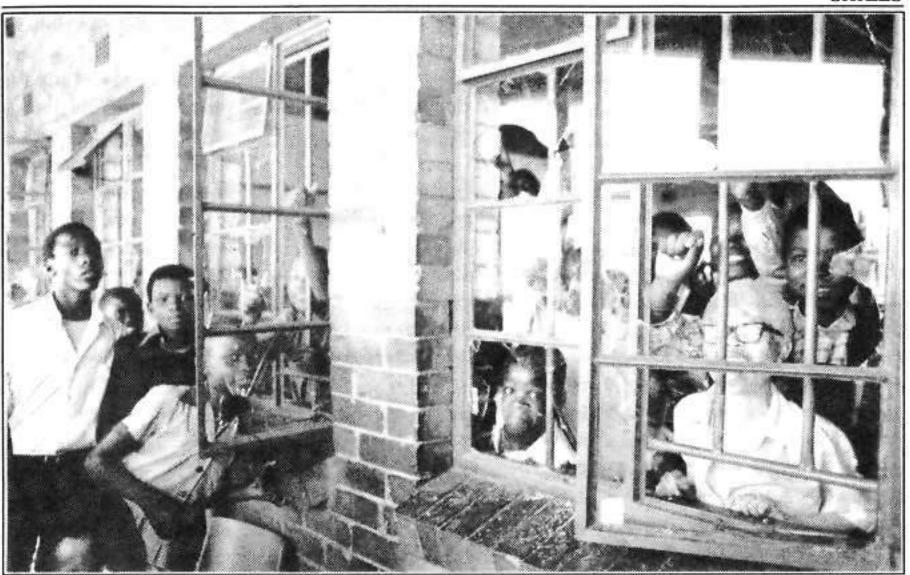
The work process has been broken up into eight distinct operative (semi-skilled) tasks. Each of these tasks requires workers trained in specific operative skills. Haggie employs a much smaller group of artisans, primarily for maintenance purposes. Again, there are many other firms in the metal industry similar to Haggie.

A third labour process in the metal industry is one which involves a mix of the above two: both jobbing and mass production. Scaw Metals in Germiston is an excellent example. Scaw is an iron and steel foundry which was established in 1939. It has undergone three phases of technological change, each introducing a new labour process. The interesting feature is that all three labour processes still co-exist together at Scaw.

In 1939 a manually stoked coal furnace was introduced, involving unskilled workers who would maintain the fire, and artisans who would work the iron ore. In the mid-1960's, a more modern electrical furnace was introduced. The need for large teams of unskilled furnace workers was eliminated. More operators were employed.

By 1979 a very modern furnace had been introduced. Here production is fully computerised and automated. Few unskilled or semi-skilled workers are employed. Most of the employees are computerised-machine programmers and maintenance artisans. All three furnaces operate together, with the 1939 furnace performing 'jobbing' moulding, whilst the 1979 furnace does more 'mass produced' moulding.

These differing labour processes require very different skills from the workforce. On the one hand, jobbing requires well qualified artisans who are capable of doing difficult technical tasks which cannot be automated. On the other hand, mass production has acted to deskill many traditional artisanal skills. ❖



"The real root of the problem lies in the general inadequacy of black basic schooling" the heritage of Bantu education is a poorly-trained workforce

Photo: Sowetan

been experienced as deskilling their jobs, but for black workers it has meant massive reskilling and an increase in their bargaining power.

A Dorbyl representative describes the new skills required by operators: "They must have the following technical qualities: mechanical insight, mathematical ability, 3dimensional perception, hand-eye co-ordination, mental alertness. All of these are crucial for the safe and productive operating of expensive and sophisticated machinery."

Operators must read the technical instructions on product order forms, fill in the relevant documentation concerning output per day, and read the automated machine screen instructions. All of these semi-skilled responsibilities require a reasonable

degree of literacy and numeracy.

But there are new skills and reskilling at other levels too, especially when computerised manufacturing is introduced. For example, many trades are being upgraded with skills in pneumatics, hydraulics, electronics and computerisation. New skilled jobs have emerged such as computer programmers, product designers and technologists.

All of these create new training needs.

Skills shortages. The changing mixture of skills needed on the shopfloor has led to a skills shortage.

As outlined above, there has been a massive movement of black workers into semiskilled and skilled jobs. But employers complain that many black workers lack the literacy, numeracy and technical understanding they need. For example, only 10% of DET matriculants wrote maths in 1984, and only 20% of them passed.

Employers require workers who can easily be retrained onthe-job in the use of new technologies. Said one: "The
introduction of sophisticated
and expensive machinery ... is
not simply a question now of
pushing buttons. You need to
know about the machine, its
technology, how to intervene,
correct any errors etc. We
can't leave these expensive
machines in the hands of untrained operatives."

Ken Hartshorne, a leading educationalist, strongly stressed the need for flexiskilling: "The real root of the problem lies in the general inadequacy of black basic schooling. Having operative labour which hasn't enough numeracy, communicative language and so on...means that there is nothing to build upon. What there is definitely a shortage of, is black men and women who have a sufficient platform of background education, which can enable them to take off and benefit from something more than simply that limited skill. It is a shortage of skills upgrading potential."

White workers also lack the skills needed to handle the new technology. Many white artisans are poorly trained - 50% fail their trade test, but qualify after four years experience. Such artisans are often unable to learn the more advanced skills required by new technology.

Also, many white workers lack the managerial and industrial relations skills needed for their new positions as shopfloor supervisors and management.

Training: employers' record

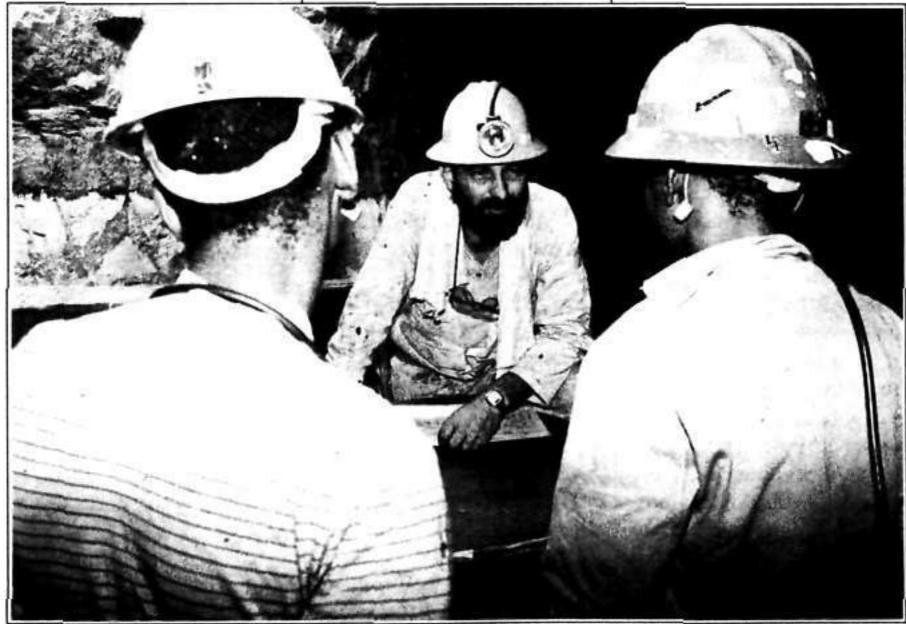
We do not have data for training in the metal industry, but we do have data on training in the private sector generally.

The table on p 17 shows that training is racially determined: in most occupations far more whites receive training. It also shows that at all management and skilled worker levels black workers receive virtually no training. Only in the lower grade jobs - operators, commercial, clerical and supervision - is there any significant training. Very few African apprentices -

741 in 1982, 582 in 1986 - have been recruited.

Most training is done by large companies which can affordit-69% of large companies, 34% of medium companies and 19% of small companies have some kind of training programme. 'On-the-job-training' refers to training at the workplace. 'Off-the-job-training' takes place at institutions - eg technikons and universities. Most companies use 'on-thejob' training rather than 'off-the-job' training because it costs less. Operator and apprentice training is mostly 'on the job', while middle and upper management training is often 'off-the-job'.

A further important point is that with the chronic economic recession of the mid-1980s,



Training session in a mine - most companies use 'on the job' training as it is cheaper than 'off the job' training

Photo: Paul Weinberg/Afrapix

there has been a drastic reduction in training programmes. While the chairman of the National Training Board has said there is a "training explosion" (a total of 548 000 workers were trained in 1984, 329 000 in 1986), a SEIFSA training officer had a less rosy view:

"The reality of metal company expenditures is that they are spending less than 0.5% of their total expenditure on education and training. This is not social responsibility. This is merely responding minimally to their training needs. Only 10% of our workforce are getting any form of training. This is very low."

In 1986 the government's National Manpower Commission blamed the private sector for not training black managers, and saw this as detrimental to the task of "integrating black personnel into management structures." After completing more advanced modules, he/she becomes a skilled worker. The skilled worker can upgrade his/her skills by doing specialised modules. In this way modular training provides a clear career path for workers.

It allows workers to continually upgrade their skills. It also enables employers to know exactly what skills a worker has been trained in.

Most of these modular training courses will take place 'off-the-job' in institutions such as the SEIFSA Benoni Training Centre.

Employers are very keen on modular training for three reasons:

- ☐ It will break the stranglehold of white workers over artisan training by providing path for black workers to advance. By breaking artisan training into a number of modules employers can choose how far to train the workers. They can train many workers in specific and limited skills, rather than giving them the lengthy all-round training that artisans currently receive. This will help them to deskill work.
- □ It will allow them to reduce the number of trades by streamlining and merging trades with similar skills.
- ☐ A modular system will encourage the training of specialised artisans and technicians. Artisans will be able to study advanced modules for specialist skills or management skills. These could serve as stepping-stones to courses at

A new approach to training

The training Act of 1990 makes major changes to the training system. The first change is the establishment of Industry Training Boards (ITBs). The ITBs will replace the government's centralised Manpower Training Committee, and place control of training in the hands of employer and employee organisations in each industry. Each ITB will consist of representatives from these organisations, and one official from the Dept of Manpower. This means that for the first time progressive trade unions could begin to influence training policy.

The functions of these ITB's within each industry will be to:

- ☐ accept responsibility for apprenticeship training
- evaluate the various trades, and make proposals for the

- rationalisation and reduction of the number of designated trades
- □ introduce a system of modular training, taking responsibility for the development of syllabi and module content. Each industry will be responsible for the setting up of its own training standards
- ☐ take over the evaluation and testing of trade training
- □ take responsibility for the financing of training.

Modular training

The ITBs are to establish a system of modular training. This means that the training will be broken down into modules or blocks. After completing the basic modules the worker will be graded as a semi-skilled worker. technikons or universities.

Assessing the new training scheme

The government reforms of the training system offer new opportunities to trade unions and black workers. But they also hold dangers.

Winning workers to capitalism.

The new training scheme will offer a stratum of black workers access to skilled jobs, management positions and better pay. This could provide a material foundation for employers' ideological attempts to win workers over to loyalty to the company and to free enterprise. This could weaken the union movement.

Conservative employers.

Even the 'enlightened' employers tend to speak loudly and do very little to advance the training of black workers. The majority of companies are very conservative in their approach to industrial relations and training. According to the UNISA Project Free Enterprise report: "Management is generally still guilty of totalitarian and autocratic styles of management that negate or prevent any meaningful participation by workers in basic processes such as performance improvement, productivity enhancement and decision making... Management tends to be satisfied with broad generic statements of intent, rather than implementing specific action steps... Management pays lip-service to some important issues such as black advancement and improved incentives."

These attitudes will be a stumbling block for union participation in training policy.

Racial segregation of training.

The government has consistently rejected proposals for a unitary non-racial education and training system. Currently black and white workers from the same factory have to attend different training institutions! Until this changes, the reforms are doomed to fail. Many employers are critical of the state's inability to do this. Union opposition to racially segregated training may be facilitated by the current political situation, where the government is anxious not to be seen as racist.

Dangers of the certification game. Trade unions and workers should be cautious about placing too much faith in certificates. It may seem that they open the doors to better jobs. But as more and more workers acquire certificates employers will simply raise the entrance qualifications for new jobs.

Possibilities and dangers of modular training. The training reforms open the way for union members to advance from unskilled jobs to skilled and even managerial positions. But the employers also intend to use modular training to deskill work, that is, to reduce the number of skilled jobs and increase the number of semi-skilled jobs. This means that black workers will not be able to advance their position very much. The chal-

lenge for unions is to develop a strategy for using modular training to push its members into more and more powerful production positions, while preventing employers from deskilling work.

Conclusion

Skills training is a site of struggle. Up until now, training has been dominated by the interests of white workers, the apartheid state and the employers. For the first time, black workers and their trade unions have an opportunity to influence training.

If the unions do get involved, they should develop a strategy to upgrade the skills of all their members. This strategy is even more important in the context of the socialist perspectives of the democratic union movement. Union members will need to have the skills, both technical and managerial, to take effective control of production. Those skills must be acquired now.

The unions will have to guard against the training strategies of the employers. Employers will try to create a stratum of highly skilled, highly paid workers and try to divide them from their fellow workers. They will concentrate their ideological efforts on trying to win these workers' support for capitalism. Employers will also try to use the training programme to facilitate deskilling many jobs, so that there are fewer skilled positions. Unions will need to challenge these strategies as they arise. A